

Fines Amendment Act 2004 No 43

[2004-43]



Status Information

Currency of version

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Provisions in force

The provisions displayed in this version of the legislation have all commenced.

Notes-

• Repeal

The Act was repealed by Sch 3 to the *Statute Law (Miscellaneous Provisions) Act 2005* No 64 with effect from 1.7.2005.

Authorisation

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Fines Amendment Act 2004 No 43



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Fines Amendment Act 2004 No 43



An Act to amend the *Fines Act 1996* with respect to the enforcement of penalty notices, fine enforcement order procedures and the review, withdrawal and annulment of fine enforcement orders and fine enforcement action; and for other purposes.

1 Name of Act

This Act is the *Fines Amendment Act 2004*.

2 Commencement

This Act commences on a day or days to be appointed by proclamation.

3 Amendment of Fines Act 1996 No 99

The Fines Act 1996 is amended as set out in Schedule 1.

Schedule 1 Amendments

(Section 3)

[1] Section 3 Definitions

Insert in alphabetical order in section 3 (1):

Hardship Review Board means the Hardship Review Board constituted under section 101A.

[2] Section 13 Referral for a court fine enforcement order

Insert at the end of section 13:

- (2) A matter may be referred to the State Debt Recovery Office for the making of a court fine enforcement order:
 - (a) by post, or
 - (b) by means of a document exchange, or

(c) by facsimile transmission or other electronic transmission.

[3] Section 14 When an order may be made

Insert after section 14 (3):

(4) The State Debt Recovery Office may, but is not required to, make a court fine enforcement order if a fine to which it is to apply has previously been the subject of a court fine enforcement order in respect of which any enforcement action has been taken.

[4] Section 15 Form of court enforcement order

Omit section 15 (1). Insert instead:

- (1) A court fine enforcement order must specify the following matters:
 - (a) the fine defaulter's name, address and date of birth (if known),
 - (b) a description of the offence in respect of which each fine to which the order applies was imposed,
 - (c) the date on which the fine was imposed,
 - (d) the amount required to be paid, being the amount of the fine that remains to be paid, together with specified enforcement costs.

[5] Section 17 Withdrawal of order

Omit section 17 (1). Insert instead:

- (1) The State Debt Recovery Office may, on application or its own initiative, withdraw a court fine enforcement order if satisfied that:
 - (a) a fine to which it applies has previously been the subject of a court fine enforcement order in respect of which any enforcement action has been taken, or
 - (b) the person named in the court fine enforcement order is not the same person as the person in respect of whom a fine to which it applies was imposed, or
 - (c) the order was otherwise made in error.

[6] Section 18 Regulations relating to orders

Omit the section.

[7] Section 37A

Insert after section 37:

37A Extension of time limit for taking proceedings if person has elected to have penalty notice matter dealt with by court

- (1) This section applies to proceedings for a summary offence that has an applicable limitation period (apart from this section) of less than 12 months if:
 - (a) a penalty notice in relation to the offence has been issued to a person within that applicable limitation period, and
 - (b) the person has duly elected, in accordance with this Part, to have the matter dealt with by a court.
- (2) Proceedings relating to that offence may, despite the applicable limitation period, be commenced not later than 12 months from when the offence was alleged to have been committed.

Note-

An election to have a penalty notice matter dealt with by a court must be made in accordance with section 36.

(3) Subsection (2) does not affect the operation of section 179 of the *Criminal Procedure Act 1986* in relation to the commencement in any other circumstances of proceedings for an offence.

[8] Section 38 Circumstances in which person issued with penalty reminder notice for vehicle or vessel offence is not liable to pay penalty

Omit "radar or camera (or any other device prescribed by the regulations)" from paragraph (b) of the definition of **vehicle or vessel offence** in section 38 (4).

Insert instead "an approved camera detection device or an approved speed measuring device within the meaning of the *Road Transport (Safety and Traffic Management) Act* 1999".

[9] Section 38 (4), definition of "vehicle or vessel offence"

Omit paragraph (c) of the definition. Insert instead:

- (c) an offence under section 23 of the Centennial Park and Moore Park Trust Act 1983,
- (d) an offence under section 161 of the Crown Lands Act 1989,
- (e) an offence under section 38C of the Forestry Act 1916,

- (f) an offence under section 32A of the Impounding Act 1993,
- (g) an offence under section 651 of the Local Government Act 1993,
- (h) an offence under section 30C of the Maritime Services Act 1935,
- (i) an offence under section 159 of the National Parks and Wildlife Act 1974,
- (j) an offence under section 29 of the Parramatta Park Trust Act 2001,
- (k) an offence under section 43 of the Road Transport (General) Act 1999,
- (I) an offence under section 244 of the Roads Act 1993,
- (m) an offence under section 22A of the *Royal Botanic Gardens and Domain Trust Act* 1980,
- (n) an offence under section 20A of the State Sports Centre Trust Act 1984,
- (o) an offence under section 78 of the Sydney Olympic Park Authority Act 2001,
- (p) an offence under section 116 of the Transport Administration Act 1988,
- (q) an offence relating to a vehicle or vessel that is of a kind prescribed by the regulations.

[10] Section 42 When a penalty notice enforcement order may be made

Omit section 42 (1) (f). Insert instead:

(f) a court attendance notice in relation to the offence has not been issued, and

[11] Section 42 (1) (g)

Omit the paragraph.

[12] Section 42 (1A)

Insert after section 42 (1):

(1A) A penalty notice enforcement order may not be made later than:

- (a) if the applicable limitation period in relation to the offence is less than 12 months—12 months from when the offence was committed or is alleged to have been committed, or
- (b) if the applicable limitation period in relation to the offence is 12 months or greater—the expiry of that limitation period.

[13] Section 42 (2) and (2A)

Omit section 42 (2). Insert instead:

- (2) An application for a penalty notice enforcement order must certify:
 - (a) that the matters specified in subsection (1) (other than subsection (1) (d)) are satisfied, and
 - (b) that the amount payable under the penalty notice has not been paid, and
 - (c) that the period for making the order (as referred to in subsection (1A)) has not expired.
- (2A) The State Debt Recovery Office may rely on the certificate for the purpose of making the order.

[14] Section 43 Form of penalty notice enforcement order

Omit section 43 (1). Insert instead:

- (1) A penalty notice enforcement order must specify the following matters:
 - (a) the fine defaulter's name, address and date of birth (if known),
 - (b) a description of the offence in respect of which each fine to which the order applies was imposed,
 - (c) the date on which the fine was imposed,
 - (d) the amount required to be paid, being the amount that remains to be paid under the penalty notice, together with specified enforcement costs.

[15] Section 46 Withdrawal of order

Omit section 46 (1). Insert instead:

- (1) The State Debt Recovery Office may, on application or its own initiative, withdraw a penalty notice enforcement order if satisfied that:
 - (a) a fine to which it applies has previously been the subject of a penalty notice enforcement order in respect of which any enforcement action has been taken, or
 - (b) the person named in the penalty notice enforcement order is not the same person as the person in respect of whom a fine to which the order applies was imposed, or

- (c) the order relates to the owner of a vehicle or vessel, being a vehicle or vessel involved in an offence the subject of the fine at a time when the owner was not the owner of the vehicle or vessel concerned, or
- (d) the order was otherwise made in error.

[16] Section 47 Regulations relating to orders

Omit section 47 (a) and (b).

[17] Section 48 Applications for annulment of orders

Omit section 48 (2) and (4).

[18] Section 49 Determination of applications by State Debt Recovery Office

Omit section 49 (1).

[19] Section 49 (2)

Omit "made by a person other than the Minister".

[20] Section 49 (2) (b1)

Insert after section 49 (2) (b):

(b1) a question or doubt has arisen as to the person's liability for the penalty or other amount concerned, or

[21] Section 49 (7)

Insert after section 49 (6):

(7) The State Debt Recovery Office may, but is not required to, refund any application fee for an application for an annulment that is successful.

[22] Section 49A

Insert after section 49:

49A Review of penalty notice where doubt as to liability

(1) Before the State Debt Recovery Office annuls a penalty notice enforcement order made against a person on the ground that a question or doubt has arisen as to the person's liability for the penalty or other amount concerned, it must refer the matter to the appropriate officer who applied for the order or the person or body on behalf of whom the penalty notice was issued (the *prosecuting authority*).

- (2) The prosecuting authority must review the matter to determine whether a penalty notice to which the penalty notice enforcement order applies should be withdrawn.
- (3) A review is to be dealt with in the absence of the parties, unless the prosecuting authority otherwise determines.
- (4) The prosecuting authority must notify the applicant for the annulment and the State Debt Recovery Office of its determination on the review of the penalty notice.
- (5) If the prosecuting authority determines that a penalty notice should be withdrawn (in whole or in part), the State Debt Recovery Office must withdraw the penalty notice enforcement order (in whole or in part) under section 46.
- (6) The State Debt Recovery Office must, if a penalty notice is not withdrawn on review or there is no decision on a review within 42 days after referral for review, grant the application for annulment and annul the penalty notice enforcement order under section 49.

[23] Section 50 Appeal against refusal of application by State Debt Recovery Office

Insert ", not later than 28 days after notice is given of the refusal," after "may" in section 50 (1).

[24] Section 50 (5)

Omit "limiting the time for making applications and".

[25] Section 51 Proceedings for alleged offence if fine enforcement order annulled

Omit "an information" from section 51 (4) (a).

Insert instead "a court attendance notice".

[26] Section 51 (4)

Omit "The person who made the application for the order, or an appropriate officer nominated by that person, is taken to be the informant.".

Insert instead "The appropriate officer for the penalty notice is taken to be the prosecutor for the offence.".

[27] Section 58 Summary of enforcement procedure

Insert after section 58 (1) (f):

(g) Fine mitigation

A fine defaulter may seek further time to pay and the State Debt Recovery Office may write off unpaid fines. Applications for review may be made to the Hardship Review Board (see Division 8).

[28] Section 60 What notice must say

Insert at the end of section 60 (1) (d):

, and

(e) review options are available relating to the fine enforcement order, including withdrawal, annulment, time to pay and the writing off of fines.

[29] Section 61 Service of notice

Insert at the end of section 61 (3) (c):

, or

(d) the address provided for the person under section 117, if the State Debt Recovery Office is satisfied that it is the most recent address available for the person.

[30] Section 65 When enforcement action taken under this Division

Omit section 65 (3) (b). Insert instead:

(b) the offence is not a traffic offence.

[31] Section 65 (4A) and (4B)

Insert after section 65 (4):

- (4A) If the Roads and Traffic Authority has taken fine enforcement action against a fine defaulter who is granted a first extension of time under this Act for payment of the fine, and the fine defaulter pays 6 instalments in accordance with the extension of time:
 - (a) the State Debt Recovery Office must direct the Roads and Traffic Authority to cease the enforcement action, and
 - (b) the Roads and Traffic Authority is to cease the enforcement action.
- (4B) The State Debt Recovery Office may direct the Roads and Traffic Authority to recommence enforcement action in respect of a fine defaulter referred to in subsection (4A) if the fine defaulter fails to pay any further instalment in accordance with the extension of time to pay.

[32] Section 65 (6)

Insert at the end of section 65:

(6) In this section:

traffic offence means:

- (a) an offence arising under a provision of the following Acts in respect of the use, standing or parking of a motor vehicle:
 - (i) the road transport legislation within the meaning of the *Road Transport* (*General*) *Act* 1999,
 - (ii) the Roads Act 1993,
 - (iii) the Motor Vehicles (Third Party Insurance) Act 1942,
 - (iv) the Recreation Vehicles Act 1983, or
- (b) an offence arising under a provision of any other law in respect of the standing or parking of a motor vehicle.

[33] Section 68 Suspension of dealings with Roads and Traffic Authority

Omit section 68 (2) (f). Insert instead:

- (f) the issue of an unregistered vehicle permit to the fine defaulter,
- (g) the registration of a motor vehicle in the name of the fine defaulter, or the renewal of registration of a motor vehicle in the name of the fine defaulter, under the *Recreation Vehicles Act 1983*,
- (h) the issue of trader's plates to the fine defaulter,
- (i) the processing of a number plate exchange for the fine defaulter,
- (j) the reservation of a particular number plate for the fine defaulter,
- (k) the ordering of a particular number plate, or a particular design of number plate, for the fine defaulter,
- the testing of the fine defaulter to ascertain the fine defaulter's eligibility for a driver's licence,
- (m) the booking of a driving test for the fine defaulter,
- (n) the exercise of any other function of the Authority requested by the fine defaulter, being a function of a kind prescribed by the regulations for the purposes of this

section.

[34] Section 79 Making of community service order against fine defaulter

Insert "(other than sections 92 and 93)" after "Part 7" in section 79 (6) (a).

[35] Section 79 (6) (b)

Insert "and any regulations made for the purposes of that Part" after "1999".

[36] Section 79 (8)

Insert after section 79 (7):

(8) A community service order is to be in the form prescribed by the regulations.

[37] Sections 80 and 80A

Omit section 80. Insert instead:

80 Service and notice of order

- (1) As soon as practicable after making a community service order under this Division, the State Debt Recovery Office must cause a copy of the order and written notice of the order to be served on the fine defaulter.
- (2) The notice must be in the form prescribed by the regulations and must include the following information:
 - (a) the place at which, or person to whom, the fine defaulter must present himself or herself, in person, for the purpose of enabling the administration of the order to be commenced,
 - (b) the period within which the fine defaulter must present himself or herself.
- (3) Three copies of the notice must be served on the fine defaulter.
- (4) The fine defaulter must sign 3 copies of the notice in the presence of the person by whom it was served. Of the copies:
 - (a) one is to be kept by the fine defaulter, and
 - (b) one is to be served by the person who served the notice on the fine defaulter on the Commissioner of Corrective Services or the Director-General of the Department of Juvenile Justice, whichever is appropriate, and is to be kept by the Commissioner or Director-General, as appropriate, and
 - (c) one is to be served by that person on, and kept by, the State Debt Recovery

Office.

(5) A community service order is not invalidated by a failure to comply with this section or section 80A.

80A Provisions relating to service of orders and notice

- (1) The community service order and notice may be served on the fine defaulter only in accordance with the directions of the State Debt Recovery Office.
- (2) The order and 3 copies of the notice are to be served personally on the fine defaulter by the Sheriff or the Sheriff's officers or by a court bailiff authorised by the Sheriff.
- (3) The person who serves a community service order under this Division is required to explain the order to the fine defaulter on whom it is served.
- (4) The explanation is to be given in a language likely to be understood by the fine defaulter and is to include information as to the following matters:
 - (a) the requirements to be complied with by the fine defaulter under the order,
 - (b) the consequences that may follow if the fine defaulter fails to comply with those requirements,
 - (c) the fact that the order may be satisfied by payment of such part of the fine as has not been satisfied by the performance of community service work under the order.

[38] Section 85 Provisions relating to orders

Omit section 85 (2) and (3).

[39] Section 87 Imprisonment following breach of community service order

Omit "Division 5" from section 87 (1). Insert instead "section 86 (1)".

[40] Section 87 (2A)

Insert after section 87 (2):

(2A) A warrant:

- (a) must be in the prescribed form, and
- (b) is sufficient authority for any police officer to convey the fine defaulter to the correctional centre identified in the warrant, and
- (c) is sufficient authority for the governor of the correctional centre to keep the fine

defaulter in his or her custody for the period of imprisonment calculated in accordance with this Division.

[41] Section 89 Periodic detention

Omit section 89 (3) (b).

[42] Section 89 (3) (e) and (f)

Omit section 89 (3) (e). Insert instead:

- (e) if an earlier order for periodic detention (whether under this Act or the *Crimes* (Sentencing Procedure) Act 1999) has been revoked because the fine defaulter has failed to serve a sentence of imprisonment in accordance with the requirements of the order, or
- (f) in any other circumstances prescribed by the regulations.

[43] Section 89 (8) (a)

Omit "Divisions 1 and 4 of Part 5".

Insert instead "Division 1 of Part 5, section 66 and Divisions 3 and 4 (other than sections 71 and 72) of Part 5".

[44] Section 89 (8) (b)

Insert ", and regulations made under those Parts," after "1999".

[45] Sections 89A and 89B

Insert after section 89:

89A Service and notice of order for periodic detention

- (1) As soon as practicable after making an order under this Division (a *periodic detention order*), the Commissioner of Corrective Services must cause a copy of the order and written notice of the order to be served on the fine defaulter, the State Debt Recovery Office and the governor of the periodic detention centre to which the fine defaulter is committed to serve the sentence.
- (2) The notice must be in the form prescribed by the regulations and must include the following information:
 - (a) the periodic detention centre to which the fine defaulter must report,
 - (b) the date on which, and the time at which, the fine defaulter is first to report to the periodic detention centre, and

- (c) the day of the week on which, and the time at which, the fine defaulter is subsequently to report to the periodic detention centre during the term of the fine defaulter's sentence of imprisonment.
- (3) Three copies of the notice must be served on the fine defaulter.
- (4) The fine defaulter must sign 3 copies of the notice in the presence of the person by whom it was served. Of the copies:
 - (a) one is to be kept by the fine defaulter, and
 - (b) one is to be served by the person who served the notice on the fine defaulter on the governor of the periodic detention centre to which the fine defaulter is committed and is to be kept by that governor, and
 - (c) one is to be served by that person on, and kept by, the Commissioner of Corrective Services.
- (5) An order under section 89 is not invalidated by a failure to comply with this section or section 89B.

89B Provisions relating to service

- (1) The periodic detention order and notice may be served on the fine defaulter only in accordance with the directions of the Commissioner of Corrective Services.
- (2) The order and 3 copies of the notice are to be served personally on the fine defaulter by the Sheriff or the Sheriff's officers or by a court bailiff authorised by the Sheriff.
- (3) The person who serves a periodic detention order under this Division is required to explain the order to the fine defaulter on whom it is served.
- (4) The explanation is to be given in a language likely to be understood by the fine defaulter and is to include information as to the following matters:
 - (a) the requirements to be complied with by the fine defaulter under the order,
 - (b) the consequences that may follow if the fine defaulter fails to comply with those requirements,
 - (c) the fact that the order may be satisfied by payment of such part of the fine as has not been satisfied by the period of imprisonment served under the order.

[46] Section 100 Time to pay

Omit the note to section 100 (5).

[47] Section 101 Unpaid fines may be written off

Omit section 101 (1). Insert instead:

- (1) After a fine enforcement order is made and before a community service order is issued in the matter, an application to have the fine written off may be made to the State Debt Recovery Office by the fine defaulter.
- (1A) The State Debt Recovery Office may, on the application of a fine defaulter or at its own discretion, write off an unpaid fine:
 - (a) if it is satisfied that, due to any or all of the financial, medical or personal circumstances of the fine defaulter:
 - (i) the fine defaulter does not have sufficient means to pay the fine and is not likely to have sufficient means to pay the fine, and
 - (ii) enforcement action under Division 4 has not been or is unlikely to be successful in satisfying the fine, and
 - (iii) the fine defaulter is not suitable to be subject to a community service order under Division 5, or
 - (b) in accordance with guidelines issued under section 120.
- (1B) The State Debt Recovery Office must write off an unpaid fine if it is directed to do so by the Hardship Review Board.

[48] Section 101 (4)

Insert after section 101 (3):

- (4) Despite subsection (3), an unpaid fine that is written off under this section may be reinstated and enforcement action may be recommenced by the State Debt Recovery Office in respect of the fine defaulter at any time within 5 years after it is written off if:
 - (a) a further fine enforcement order is made against the fine defaulter, or
 - (b) the State Debt Recovery Office is satisfied that the fine defaulter has sufficient means to pay the fine, that enforcement action is likely to be successful in satisfying the fine or that the fine defaulter is suitable to be subject to a community service order.

[49] Sections 101A-101C

Insert after section 101:

101A Hardship Review Board

- (1) There is to be a Hardship Review Board consisting of:
 - (a) the Chief Commissioner of State Revenue, and
 - (b) the Secretary of the Treasury, and
 - (c) the Director-General of the Attorney General's Department.
- (2) A member of the Hardship Review Board may appoint a person to act in the place of the member at meetings of the Board.
- (3) An acting member, while so acting, has the functions of, and is taken to be, a member of the Hardship Review Board.

101B Reviews by Hardship Review Board

- (1) The Hardship Review Board may, on the application of a fine defaulter, review a decision by the State Debt Recovery Office to refuse an application by a fine defaulter for time to pay a fine or to have a fine written off.
- (2) A fine defaulter may not make more than one application under this section in relation to the same fine.
- (3) The Hardship Review Board may determine the procedure for a review and may conduct a review in the absence of the parties.
- (4) The State Debt Recovery Office may suspend enforcement action against a fine defaulter who makes an application under this section but is not required to do so unless given a direction under this section.
- (5) The Hardship Review Board may direct that enforcement action under this Part against a fine defaulter be suspended pending its review, if it thinks it appropriate in the circumstances.
- (6) On a review, the Hardship Review Board may direct the State Debt Recovery Office to allow a fine defaulter further time to pay a fine under section 100, or to write off an unpaid fine under section 101.
- (7) The Hardship Review Board may give a direction under this section if it thinks it is appropriate to do so having regard to the circumstances of the fine defaulter and the matters set out in section 100 or section 101 (1A) (a) and the guidelines issued under section 120, as the case requires.

101C Disclosure of information by Hardship Review Board

The Hardship Review Board, a member of the Board, or a person otherwise engaged in the administration of this section or section 101A or 101B, may disclose to the Director or a member of staff of the State Debt Recovery Office information obtained in the administration of this section or section 101A or 101B.

[50] Section 102A

Insert after section 102:

102A Liability of minors for enforcement costs

- (1) The State Debt Recovery Office must waive the payment by a fine defaulter of any enforcement costs in respect of a fine enforcement order, other than the fee for the issue of a fine enforcement order, if the offence:
 - (a) in respect of which the fine concerned was imposed on the fine defaulter by a court, or
 - (b) in respect of which the penalty notice from which the fine concerned arises was served on the defendant,

occurred while the fine defaulter was under the age of 18 years.

(2) Subsection (1) does not apply in respect of a fine enforcement order if one or more subsequent fine enforcement orders are made against the fine defaulter in respect of an offence that occurred when the fine defaulter was of or above the age of 18 years.

[51] Section 103 Electronic transmission of documents

Omit section 103 (1) (b). Insert instead:

- (b) a property seizure order or warrant of apprehension directed to the Sheriff under Division 4,
- (b1) a garnishee order or examination summons under Division 4, or a summons requiring a garnishee under such a garnishee order to show cause, given to the Sheriff for service,

[52] Section 103 (2)

Omit "in the manner required by the regulations.". Insert instead:

with the following words:

This document has been transmitted electronically by the State Debt Recovery Office in accordance with section 103 of the *Fines Act 1996*.

[53] Section 113 Establishment of State Debt Recovery Office

Omit "Attorney General's Department" from section 113 (3).

Insert instead "Treasury".

[54] Section 117A

Insert after section 117:

117A Disclosure of information by State Debt Recovery Office

- The State Debt Recovery Office, the Director of the Office or a member of the staff of the Office may disclose personal information obtained in relation to a fine defaulter in the administration of this Act to:
 - (a) a government agency that is a prosecuting authority in relation to the offence concerned or on whose behalf the offence was prosecuted, or
 - (b) a government agency on whose behalf the penalty notice for the offence concerned was issued, or
 - (c) the Hardship Review Board.
- (2) Information may be disclosed to an agency referred to in subsection (1) (a) or(b) only if the disclosure is reasonably necessary to monitor the status of outstanding fines.

[55] Schedule 3 Savings, transitional and other provisions

Insert at the end of clause 1 (1):

Fines Amendment Act 2004

[56] Schedule 3, Part 4

Insert after Part 3 of the Schedule:

Part 4 Provisions consequent on enactment of Fines Amendment Act 2004

13 Definition

In this Part:

amending Act means the Fines Amendment Act 2004.

14 Application of section 37A

Section 37A, as inserted by the amending Act, does not apply in relation to an offence that was committed or is alleged to have been committed before the commencement of that section.

15 Application of amendment to section 42

Section 42, as in force before its amendment by the amending Act, continues to apply to a penalty notice enforcement order that is proposed to be made in relation to an offence that was committed or is alleged to have been committed before the commencement of the amendment as if that section had not been so amended.

16 Application of amending Act to fine enforcement orders

- Except as provided by clause 15, this Act, as amended by the amending Act, applies to enforcement orders made after the commencement of this clause, whether or not the offence concerned occurred before, on or after that commencement.
- (2) Except as provided by subclause (3) and clause 17, the amendments made by the amending Act to this Act do not apply to or in respect of fine enforcement orders made before the commencement of this clause.
- (3) This Act, as amended by the amending Act, applies to applications made after the commencement of this clause for the withdrawal or annulment of fine enforcement orders, whether or not the enforcement orders were made before, on or after that commencement.

17 Reviews by Hardship Review Board

Section 101B, as inserted by the amending Act, extends to decisions of the State Debt Recovery Office made before the commencement of this clause to refuse an application by a fine defaulter for time to pay or to have a fine written off.