

New South Wales

Crimes Legislation Amendment (Assaults on Frontline Emergency and Health Workers) Bill 2022

Explanatory note

This explanatory note relates to this Bill as introduced into Parliament.

Overview of Bill

The objects of this Bill are—

- (a) to amend the *Crimes Act 1900* to create new offences in relation to assaults on, and other actions in relation to, law enforcement officers and frontline emergency and health workers and persons who come to the aid of law enforcement officers,
- (b) to amend the *Criminal Procedure Act 1986* and certain other Acts as a consequence of the amendments in paragraph (a).

Outline of provisions

Clause 1 sets out the name, also called the short title, of the proposed Act.

Clause 2 provides for the commencement of the proposed Act on the date of assent to the proposed Act.

Schedule 1 Amendment of Crimes Act 1900 No 40

Schedule 1[1] specifies that a public disorder includes a riot or civil disturbance at—

- (a) a correctional centre within the meaning of the *Crimes (Administration of Sentences) Act* 1999, and
- (b) a detention centre within the meaning of the Children (Detention Centres) Act 1987.

Schedule 1[2]–[4] make amendments consequent on the new offences inserted by the proposed Act.

Schedule 1[6] inserts definitions of *frontline emergency worker* and *frontline health worker* for the Act, Part 3, Division 8A. Schedule 1[5] makes a consequential amendment.

Schedule 1[7] and [8] extend the definition of *law enforcement officer* for the Act, Part 3, Division 8A to include a person who is employed or otherwise engaged to provide services to—

- (a) an inmate in a correctional centre, within the meaning of the *Crimes (Administration of Sentences) Act 1999*, for the purposes of education, health or rehabilitation, or
- (b) a detainee in a detention centre, within the meaning of the *Children (Detention Centres) Act* 1987, for the purposes of education, health or rehabilitation.

Schedule 1[9] makes it an offence for a person to hinder or resist, or to incite another person to hinder or resist, a police officer in the execution of the officer's duty. **Schedule 1[14]** omits the existing offence of resisting etc police as a consequence.

Schedule 1[10] makes it an offence for a person to hinder or resist, or to incite another person to hinder or resist, a law enforcement officer, other than a police officer, in the execution of the law enforcement officer's duty.

Schedule 1[11]-[13] make it an offence for a person to do the following during a public disorder—

- (a) assault, throw a missile at, stalk, harass or intimidate a law enforcement officer, other than a police officer, in the execution of the officer's duty,
- (b) assault a law enforcement officer, other than a police officer, in the execution of the officer's duty, and by the assault cause actual bodily harm to the officer,
- (c) wound or cause grievous bodily harm to a law enforcement officer, other than a police officer, in the execution of the officer's duty, being reckless as to causing actual bodily harm to the officer or another person.

Schedule 1[14] makes it an offence for a person to do the following to a frontline emergency or health worker—

- (a) hinder or obstruct, or incite another person to hinder or obstruct, the worker in the course of the worker's duty,
- (b) during a public disorder or otherwise, assault, throw a missile at, stalk, harass or intimidate the worker in the course of the worker's duty, even if no actual bodily harm is caused to the worker.
- (c) during a public disorder or otherwise, assault a worker in the course of the worker's duty, and by the assault cause actual bodily harm to the worker,
- (d) during a public disorder or otherwise, wound or cause grievous bodily harm to the worker in the course of the worker's duty, being reckless as to causing actual bodily harm to the worker or another person.

The proposed sections make it clear that an action is taken to be carried out in relation to a frontline emergency or health worker in the course of the worker's duty, even if the worker is not on duty at the time, if it is carried out—

- (a) as a consequence of, or in retaliation for, actions undertaken by the worker in the course of the worker's duty, or
- (b) because the worker is a frontline emergency or health worker.

An offence is also created for a person who assaults, hinders or obstructs a person who comes to the aid of a law enforcement officer.

Schedule 2 Amendment of Criminal Procedure Act 1986 No 209

Schedule 2[1] amends the *Criminal Procedure Act 1986* to provide that the offences created by the *Crimes Act 1900*, proposed sections 60A(2A), 60AD(4) and (5) and 60AE(4) and (5) (inserted by Schedule 1) are triable summarily.

Schedule 2[2] amends the *Criminal Procedure Act 1986* to provide that the offences created by the *Crimes Act 1900*, proposed sections 60A(1A), 60AB, 60AD(2) and (3) and 60AE(2) and (3) (inserted by Schedule 1) are triable summarily unless prosecutor elects otherwise.

Schedule 3 Amendment of other Acts

Schedule 3 removes certain offences from the following Acts as a consequence of the amendments in Schedule 1—

- (a) Fire and Rescue NSW Act 1989 No 192,
- (b) Health Services Act 1997 No 154,
- (c) Rural Fires Act 1997 No 65,
- (d) State Emergency Service Act 1989 No 164.



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New South Wales

Crimes Legislation Amendment (Assaults on Frontline Emergency and Health Workers) Bill 2022

No , 2022

A Bill for

An Act to amend the *Crimes Act 1900* to create new offences in relation to assaults on, and other actions in relation to, law enforcement officers and frontline emergency and health workers and persons who come to the aid of law enforcement officers; to amend the *Criminal Procedure Act 1986* to provide for the new offences in the *Crimes Act 1900* to be triable summarily; and for related purposes.

| The Legislature of New South Wales enacts— | | | | |
|--|---|---|--|--|
| 1 | Name of Act | 2 | | |
| | This Act is the Crimes Legislation Amendment (Assaults on Frontline Emergency and Health Workers) Act 2022. | 3 | | |
| 2 | Commencement | 5 | | |
| | This Act commences on the date of assent to this Act. | F | | |

| Scł | nedule 1 | Amendment of Crimes Act 1900 No 40 | 1 | | | | |
|-----|--|---|----------------------|--|--|--|--|
| [1] | Section 4 D | Definitions | 2 | | | | |
| | Omit "different locations." from the definition of <i>public disorder</i> in section 4(1). | | | | | | |
| | Insert instea | ad— | 4 | | | | |
| | | different locations, and includes a riot or other civil disturbance at the following— | 5 6 | | | | |
| | | (a) a correctional centre within the meaning of the <i>Crimes (Administration of Sentences) Act 1999</i> , | 7 8 | | | | |
| | | (b) a detention centre within the meaning of the <i>Children (Detention Centres) Act 1987</i> . | 9 10 | | | | |
| [2] | Section 58, | , heading | 11 | | | | |
| | Omit "on ce | ertain officers". | 12 | | | | |
| [3] | Section 58 | | 13 | | | | |
| | duty, such o | alts, resists, or wilfully obstructs any officer while in the execution of his or her officer being a constable, or other peace officer, custom-house officer, prison riff's officer, or bailiff, or any person acting in aid of such officer, or". | 14 15 16 | | | | |
| [4] | Part 3, Divis | sion 8A, heading | 17 | | | | |
| | Omit the hea | eading. Insert instead— | 18 | | | | |
| | Division 8 | 8A Assaults etc against law enforcement officers and frontline emergency and health workers | 19 20 | | | | |
| [5] | Section 60A | AA, heading | 21 | | | | |
| | Omit the hea | eading. Insert instead— | 22 | | | | |
| | 60AA Defin | nitions | 23 | | | | |
| [6] | Section 60A | AA | 24 | | | | |
| | Insert in alp | habetical order— | 25 | | | | |
| | | community first responder services means rendering emergency first aid to sick or injured persons. | 26 27 | | | | |
| | | community health services means providing medical or other health treatment to patients in the community on behalf of a public health organisation within the meaning of the <i>Health Services Act 1997</i> . | 28 29 30 | | | | |
| | | frontline emergency worker means— | 31 | | | | |
| | | (a) a member of an emergency services organisation, within the meaning of the <i>State Emergency and Rescue Management Act 1989</i> other than the Ambulance Service of NSW and the NSW Police Force, who provides emergency or rescue services, or | 32 33 34 35 | | | | |
| | | (b) a person employed within either of the following while the person is undertaking firefighting activities— (i) the National Parks and Wildlife Service, | 36 37 38 | | | | |
| | | (ii) the NSW Forestry Corporation. | 39 | | | | |
| | | frontline health worker means— | 40 | | | | |

| | | | | eatment to patients— | 2 | |
|-----|------------------------------|--------------|----------------------------------|---|----------------------------------|--|
| | | | (i) in | a hospital, or | 3 | |
| | | (| | a health institution under the control of a local health district or atutory health corporation under the <i>Health Services Act 1997</i> , | 4 5 6 | |
| | | (b) a | membe | er of the Ambulance Service of NSW, | 7 | |
| | | | | employed or otherwise engaged by the St John Ambulance (NSW) who, in that capacity, provides medical care, or | 8 | |
| | | (d) a | membe | er of Hatzolah who, in that capacity, provides medical care, or | 10 | |
| | | | | who is employed or otherwise engaged to provide community ounder services, | 11 12 | |
| | | | person ervices, | employed or otherwise engaged to provide community health | 13 14 | |
| | | (g) p | harmac | y staff, | 15 | |
| | | | - | employed or otherwise engaged to provide security services— a hospital, or | 16 17 | |
| | | (| | a health institution under the control of a local health district or atutory health corporation under the <i>Health Services Act 1997</i> . | 18 19 | |
| | | - | | fincludes— | 20 | |
| | | (a) a | pharma | acist, and | 21 | |
| | | | | acy assistant or another person employed or otherwise engaged de services at a pharmacy. | 22 23 | |
| [7] | Section 60A | A, defi | nition o | of "law enforcement officer" | 24 | |
| | Insert after p | aragrap | h (i)— | | 25 | |
| | (| a (. h | n inmat Administ nealth or | who is employed or otherwise engaged to provide services to the in a correctional centre, within the meaning of the <i>Crimes stration of Sentences</i>) Act 1999, for the purposes of education, or rehabilitation, or — a psychologist who provides services to inmates in a correctional | 26 27 28 29 30 31 | |
| -01 | 0 11 004 | | | 5/11 | | |
| [8] | | • | | of "law enforcement officer" | 32 | |
| | Insert after p | | | | 33 | |
| | (| a (- | detaine Detentie | who is employed or otherwise engaged to provide services to the ein a detention centre, within the meaning of the <i>Children on Centres</i>) Act 1987, for the purposes of education, health or ation, or | 34 35 36 37 | |
| | | E | xample | a teacher who provides services to detainees in a detention centre | 38 | |
| [9] | Section 60 A | Assault | and ot | her actions against police officers | 39 | |
| | Insert before section 60(1)— | | | | | |
| | | | | hinders or resists, or incites another person to hinder or resist, a n the execution of the officer's duty commits an offence. | 41 42 | |
| | | Maximor both | | alty—Imprisonment for 12 months or a fine of 20 penalty units | 43 44 | |

| [10] | Section 60A Assault and other actions against law enforcement officers (other than police officers) | | | | |
|------|---|---------|----------------|--|----------------------|
| | Inser | t befor | e secti | ion 60A(1)— | 3 |
| | (1 | AA) | law e | erson who hinders or resists, or incites another person to hinder or resist, a enforcement officer, other than a police officer, in the execution of the law reement officer's duty commits an offence. | 4 5 6 |
| | | | Max or bo | imum penalty— Imprisonment for 12 months or a fine of 20 penalty units oth. | 7 8 |
| [11] | Sect | ion 60 | A(1A) | | 9 |
| | Inser | t after | section | n 60A(1)— | 10 |
| | | (1A) | haras in th | erson who, during a public disorder, assaults, throws a missile at, stalks, sses or intimidates a law enforcement officer, other than a police officer, e execution of the officer's duty commits an offence. imum penalty— Imprisonment for 7 years. | 11 12 13 14 |
| [12] | Sect | ion 60 | | | 15 |
| [12] | | | | n 60A(2)— | 16 |
| | | (2A) | | erson commits an offence if, during a public disorder, the person— | 17 |
| | | (211) | (a) | assaults a law enforcement officer, other than a police officer, in the execution of the officer's duty, and | 18 19 |
| | | | (b) Max | by the assault, causes actual bodily harm to the officer. imum penalty— Imprisonment for 9 years. | 20 21 |
| [13] | Sect | ion 60 | A(3A) | | 22 |
| | Inser | t after | section | n 60A(3)— | 23 |
| | | (3A) | A pe | erson commits an offence if, during a public disorder, the person by any as— | 24 25 |
| | | | (a) | wounds or causes grievous bodily harm to a law enforcement officer, other than a police officer, in the execution of the officer's duty, and | 26 27 |
| | | | (b) | is reckless as to causing actual bodily harm to the officer or another person. | 28 29 |
| | | | Max | imum penalty— Imprisonment for 14 years. | 30 |
| [14] | Sect | ions 6 | 0AB— | -60AE | 31 |
| | Inser | t after | section | n 60A— | 32 |
| 6 | 0AB | Assa | ult ag | painst persons aiding law enforcement officers | 33 |
| | | | | erson who assaults a person who comes to the aid of a law enforcement er who is being assaulted in the course of the officer's duty commits an ace. | 34 35 36 |
| | | | Max | imum penalty—Imprisonment for 5 years. | 37 |
| 6 | OAC | Hind | ering | and obstruction of persons aiding law enforcement officers | 38 |
| | | | enfo | erson who hinders or obstructs a person who comes to the aid of a law reement officer who is being hindered or obstructed in the course of the er's duty, commits an offence. | 39 40 41 |

| | | or bo | th. | 1 2 | | |
|------|---|--|--|----------------|--|--|
| 60AD | Ass | ault an | d other action against frontline emergency workers | 3 | | |
| | (1) A person who hinders or obstructs, or incites another person to hinder or obstruct, a frontline emergency worker in the course of the worker's duty commits an offence. | | | | | |
| | | Maxi or bo | mum penalty— Imprisonment for 12 months or a fine of 20 penalty units, th. | 7 8 | | |
| | (2) | front | rson who assaults, throws a missile at, stalks, harasses or intimidates a line emergency worker in the course of the worker's duty, although no l bodily harm is caused to the worker, commits an offence. | 9 10 11 | | |
| | | Maxi | mum penalty—Imprisonment for 5 years. | 12 | | |
| | (3) | haras | rson who, during a public disorder, assaults, throws a missile at, stalks, sees or intimidates a frontline emergency worker in the course of the er's duty commits an offence. | 13 14 15 | | |
| | | Maxi | mum penalty— Imprisonment for 7 years. | 16 | | |
| | (4) | A per | rson commits an offence if the person— | 17 | | |
| | | (a) | assaults a frontline emergency worker in the course of the worker's duty, and | 18 19 | | |
| | | (b) Maxi | by the assault, causes actual bodily harm to the worker. mum penalty— Imprisonment for 7 years. | 20 21 | | |
| | (5) | A per | rson commits an offence if, during a public disorder, the person— | 22 | | |
| | | (a) | assaults a frontline emergency worker in the course of the worker's duty, and | 23 24 | | |
| | | (b) Maxi | by the assault, causes actual bodily harm to the worker. mum penalty— Imprisonment for 9 years. | 25 26 | | |
| | (6) | A per | rson commits an offence if the person by any means— | 27 | | |
| | , , | (a) | wounds or causes grievous bodily harm to a frontline emergency worker in the course of the worker's duty, and | 28 29 | | |
| | | (b) | is reckless as to causing actual bodily harm to the frontline emergency worker or another person. | 30 31 | | |
| | | Maxi | mum penalty— Imprisonment for 12 years. | 32 | | |
| | (7) | A person commits an offence if, during a public disorder, the person by any means— | | | | |
| | | (a) | wounds or causes grievous bodily harm to a frontline emergency worker in the course of the worker's duty, and | 35 36 | | |
| | | (b) | is reckless as to causing actual bodily harm to the frontline emergency worker or another person. | 37 38 | | |
| | | Maxi | mum penalty— Imprisonment for 14 years. | 39 | | |
| | (8) | emer | his section, an action is taken to be carried out in relation to a frontline gency worker in the course of the worker's duty, even if the worker is not ity at the time, if it is carried out— | 40 41 42 | | |
| | | (a) | as a consequence of, or in retaliation for, actions undertaken by the frontline emergency worker in the course of the worker's duty, or | 43 44 | | |
| | | (b) | because the worker is a frontline emergency worker | 15 | | |

| e | 0AE | Assa | ult and other action against frontline health workers | 1 |
|------|------|--------|---|----------------|
| | | (1) | A person who hinders or obstructs, or incites another person to hinder or obstruct, a frontline health worker in the course of the worker's duty commits an offence. | 2 3 4 |
| | | | Maximum penalty— Imprisonment for 12 months or a fine of 20 penalty units, or both. | 5 6 |
| | | (2) | A person who assaults, throws a missile at, stalks, harasses or intimidates a frontline health worker in the course of the worker's duty, although no actual bodily harm is caused to the worker, commits an offence. | 7 8 9 |
| | | | Maximum penalty—Imprisonment for 5 years. | 10 |
| | | (3) | A person who, during a public disorder, assaults, throws a missile at, stalks, harasses or intimidates a frontline health worker in the course of the worker's duty commits an offence. | 11 12 13 |
| | | | Maximum penalty— Imprisonment for 7 years. | 14 |
| | | (4) | A person commits an offence if the person— | 15 |
| | | | (a) assaults a frontline health worker in the course of the worker's duty, and | 16 |
| | | | (b) by the assault, causes actual bodily harm to the worker. | 17 |
| | | | Maximum penalty— Imprisonment for 7 years. | 18 |
| | | (5) | A person commits an offence if, during a public disorder, the person— | 19 |
| | | | (a) assaults a frontline health worker in the course of the worker's duty, and | 20 |
| | | | (b) by the assault, causes actual bodily harm to the worker. | 21 |
| | | | Maximum penalty— Imprisonment for 9 years. | 22 |
| | | (6) | A person commits an offence if the person by any means— | 23 |
| | | | (a) wounds or causes grievous bodily harm to a frontline health worker in the course of the worker's duty, and | 24 25 |
| | | | (b) is reckless as to causing actual bodily harm to the frontline health worker or another person. | 26 27 |
| | | | Maximum penalty— Imprisonment for 12 years. | 28 |
| | | (7) | A person commits an offence if, during a public disorder, the person by any means— | 29 30 |
| | | | (a) wounds or causes grievous bodily harm to a frontline health worker in the course of the worker's duty, and | 31 32 |
| | | | (b) is reckless as to causing actual bodily harm to the frontline health worker or another person. | 33 34 |
| | | | Maximum penalty— Imprisonment for 14 years. | 35 |
| | | (8) | For this section, an action is taken to be carried out in relation to a frontline health worker in the course of the worker's duty, even if the worker is not on duty at the time, if it is carried out— | 36 37 38 |
| | | | (a) as a consequence of, or in retaliation for, actions undertaken by the frontline health worker in the course of the worker's duty, or | 39 40 |
| | | | (b) because the worker is a frontline health worker. | 41 |
| [15] | Sect | ion 54 | 6C Resisting etc police | 42 |

43

Omit the section.

| Scł | hedule 2 Amendment of Criminal 209 | 1 |
|-----|--|---|
| [1] | Schedule 1 Indictable offences triable summarily | 3 |
| [2] | Insert "60A(2A), 60AD(4) and (5), 60AE(4) and (5), Schedule 1, Table 2, item 1 | 4 |
| | Insert "60A(1A), 60AB, 60AD(2) and (3), 60AE(2) and | 6 |

| Sch | edule 3 Amendment of other Acts | 1 |
|-----|---|----------|
| 3.1 | Fire and Rescue NSW Act 1989 No 192 | 2 |
| | Section 35 Obstruction of fire fighters or other personnel Omit the section. | 3 |
| 3.2 | Health Services Act 1997 No 154 | 5 |
| | Section 67J Obstruction of and violence against ambulance officers Omit the section. | 6 7 |
| 3.3 | Rural Fires Act 1997 No 65 | 8 |
| | Section 42 Obstruction etc of Commissioner and other members of Service Omit the section. | 9 |
| 3.4 | State Emergency Service Act 1989 No 164 | 11 |
| | Section 24 Offence to obstruct Commissioner or emergency officer Omit the section. | 12 13 |