

Electricity Infrastructure Investment Amendment (Non-Contestable Revenue Determinations) Regulation 2022

under the

Electricity Infrastructure Investment Act 2020

Her Excellency the Governor, with the advice of the Executive Council, has made the following Regulation under the *Electricity Infrastructure Investment Act 2020*.

MATT KEAN, MP Minister for Energy

Explanatory note

The objects of this Regulation are—

- (a) to make various amendments relating to revenue determinations made by the regulator under the *Electricity Infrastructure Investment Act 2020*, and
- (b) to make other minor amendments.

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1 Name of Regulation

This Regulation is the *Electricity Infrastructure Investment Amendment* (Non-Contestable Revenue Determinations) Regulation 2022.

2 Commencement

This Regulation commences on the day on which it is published on the NSW legislation website.

Schedule 1 Amendment of Electricity Infrastructure Investment Regulation 2021

[1] Clause 3 Definitions

Insert in alphabetical order—

contestable revenue determination means a revenue determination made as a result of a competitive assessment process.

non-contestable revenue determination means a revenue determination made other than as a result of a competitive assessment process.

regulator's guidelines means the guidelines prepared by the regulator about revenue determinations under clause 47.

[2] Clause 46 Principles for regulator—the Act, s 37(1)(e)

Omit clause 46(3). Insert instead—

(3) In this clause—

regulatory requirement, for a network operator, means a requirement imposed on the network operator by a relevant law but does not include a requirement to pay a fine, penalty or compensation for a breach of a requirement imposed on the network operator by a relevant law.

relevant law means the following—

- (a) the Act or this Regulation,
- (b) the National Electricity (NSW) Law or the National Electricity Rules,
- (c) an Act, including an instrument made under that Act, that—
 - (i) imposes a tax or levy, or
 - (ii) relates to the protection of the environment, or
 - (iii) regulates the use of land, or
 - (iv) otherwise materially affects the carrying out of the infrastructure project by the network operator.

[3] Clauses 47-47D

Omit clause 47. Insert instead—

47 Regulator's guidelines about revenue determinations—the Act, s 38(10)

- (1) The regulator must—
 - (a) prepare guidelines setting out how the regulator will exercise functions under the Act, Part 5, and
 - (b) publish the regulator's guidelines on the regulator's website.
- (2) The regulator's guidelines must be consistent with the Act and this Regulation.
- (3) Different regulator's guidelines may be made for contestable revenue determinations and non-contestable revenue determinations.

47A Regulator's guidelines about non-contestable revenue determinations—the Act, s 38(10)

(1) This clause applies to regulator's guidelines for non-contestable revenue determinations.

- (2) The regulator must make a non-contestable revenue determination in accordance with the regulator's guidelines for non-contestable revenue determinations.
- (3) The regulator must—
 - (a) ensure the regulator's guidelines set out how a non-contestable revenue determination will be made by the regulator, and
 - (b) as far as is reasonably practicable, make the regulator's guidelines consistent with the *National Electricity Rules*, Chapter 6A as that Chapter applies to the AER making a transmission determination.
- (4) The regulator's guidelines for non-contestable revenue determinations must deal with matters set out in the *National Electricity Rules*, Chapter 6A, including the following—
 - (a) the building blocks approach,
 - (b) the regulatory asset base,
 - (c) return on capital,
 - (d) depreciation,
 - (e) the estimated cost of corporate income tax,
 - (f) forecast operating expenditure,
 - (g) forecast capital expenditure,
 - (h) reopening of a revenue determination for capital expenditure,
 - (i) network support pass through,
 - (j) cost pass through.
- (5) The regulator's guidelines for non-contestable revenue determinations must not deal with the following matters under the *National Electricity Rules*, Chapter 6A—
 - (a) pricing,
 - (b) benchmarking reports,
 - (c) ring-fencing arrangements,
 - (d) shared assets,
 - (e) the X-factor,
 - (f) small-scale incentive schemes,
 - (g) demand management innovation allowance mechanism,
 - (h) contingent projects,
 - (i) transmission consultation procedure,
 - (j) removal of assets from the regulatory asset base.

47B Regulator's guidelines about non-contestable revenue determinations must include schemes and models—the Act, s 38(10)

- (1) The regulator's guidelines for non-contestable revenue determinations must include the schemes and models to be used by the regulator in making a non-contestable revenue determination, including the following—
 - (a) an efficiency benefit sharing scheme,
 - (b) a capital expenditure sharing scheme,
 - (c) a post-tax revenue model,
 - (d) a roll forward model.

- (2) The regulator's guidelines for non-contestable revenue determinations must also include a service target performance incentive scheme to be used by the regulator in remaking a non-contestable revenue determination under the Act, section 40.
- (3) The schemes and models included in the regulator's guidelines under this clause must be consistent with the equivalent schemes and models under the *National Electricity Rules*, Chapter 6A.

47C Amendment of regulator's guidelines

- (1) Before amending the regulator's guidelines, the regulator must—
 - (a) publish the proposed amendment on the regulator's website for a period of at least 20 business days, and
 - (b) consider any submissions received within the period.
- (2) Subclause (1) does not apply to—
 - (a) the first publication of the regulator's guidelines under clause 47(1)(b), or
 - (b) an amendment the regulator considers minor or administrative.
- (3) This clause extends to an amendment of a scheme or model included in the regulator's guidelines.

47D Making non-contestable revenue determinations—the Act, s 38(10)(a)

- (1) This clause applies to the making of a non-contestable revenue determination.
- (2) Before determining the amount for the component under the Act, section 38(2)(a), the regulator must calculate the depreciation using the depreciation schedules prepared in accordance with the *National Electricity Rules*, Chapter 6A
- (3) The regulator must modify the depreciation schedules for the purposes of subclause (2) if satisfied that it is reasonably necessary to ensure—
 - (a) the revenue determination is consistent with the objects of the Act specified in the Act, section 3(1)(a)–(c), and
 - (b) the network operator is capable of efficiently obtaining finance to carry out the infrastructure project.
- (4) When determining the amount for the component under the Act, section 38(2)(b), the regulator must apply the current rate of return instrument made by the AER under the *National Electricity (NSW) Law*, section 18I, as in force at the time of the revenue determination.
- (5) The regulator must take into account contractual arrangements entered into by a network operator as required under a relevant authorisation for a previous contestable revenue determination if—
 - (a) the regulator is establishing the value of the regulatory asset base for the purposes of a non-contestable revenue determination, and
 - (b) a contestable revenue determination was previously made in relation to all or part of the same network infrastructure.

[4] Clause 49, heading

Insert "and consumer trustee" after "infrastructure planner".

[5] Clause 49(1A)

Insert after clause 49(1)—

(1A) If the revenue determination relates to a REZ network infrastructure project, the regulator must also consult with the consumer trustee.

[6] Clause 49(3)

Insert after clause 49(2)—

(3) The consumer trustee must give the regulator information about the amount notified to the regulator under the Act, section 31(2) that the regulator considers necessary to make the revenue determination.

[7] Clause 50 Timing for making revenue determinations—the Act, s 38(10)(a)

Omit "a determination made as a result of a competitive assessment process" from clause 50(1)(a).

Insert instead "a contestable revenue determination".

[8] Clause 50A

Insert before clause 51—

50A Components of non-contestable revenue determinations—the Act, s 38(2)(d)

Allowances for the following are prescribed as components of a non-contestable revenue determination—

- (a) indexation of the regulatory asset base,
- (b) the estimated cost of corporate income tax of the network operator,
- (c) an increase or decrease in the network operator's revenue resulting from the operation of the schemes included in the regulator's guidelines under clause 47B(1)(a) and (b) and (2),
- (d) repayment of prudent, efficient and reasonable capital costs not included in the component specified in the Act, section 38(2)(a),
- (e) other risks for which the network operator is not already compensated under the component specified in the Act, section 38(2)(b).

[9] Clause 51 Adjustment of amounts—the Act, ss 38(10)(f) and 40

Insert ", whether or not the revenue determination is reviewed and remade," after "adjustments" in clause 51(3).

[10] Clauses 51(3)(b)

Omit "if the revenue determination was made as a result of a competitive assessment process".

Insert instead "for a contestable revenue determination".

[11] Clause 52 Information to be included in revenue determination—the Act, s 38(10)(d)

Omit clause 52(2)(b). Insert instead—

- (b) for a contestable revenue determination—correspond with the term of the contractual arrangements that the network operator enters as required under the relevant authorisation, and
- (c) for a non-contestable revenue determination—set out the amounts required to be paid for the following 5 years.

[12] Clause 52(3)

Insert after clause 52(2)—

(3) A non-contestable revenue determination may also include other information the regulator considers appropriate, taking into account the regulator's guidelines.

[13] Clause 53, heading

Insert "and related information" after "determinations".

[14] Clause 53(5) and (6)

Insert after clause 53(4)—

- (5) The regulator may also publish on its website information given to the regulator under clause 48 that relates to a non-contestable revenue determination.
- (6) The regulator must not publish information under subclause (5) if satisfied that the information is confidential or commercially sensitive.