

# **Protection of the Environment Administration Regulation 2002**

under the

Protection of the Environment Administration Act 1991

Her Excellency the Governor, with the advice of the Executive Council, has made the following Regulation under the *Protection of the Environment Administration Act 1991*.

BOB DEBUS, M.P.,

Minister for the Environment

## **Explanatory note**

The object of this Regulation is to repeal and remake, with minor changes, the provisions of the *Protection of the Environment Administration (Disclosure by Board Members) Regulation 1997*. The new Regulation makes provision for members of the Board of the Environment Protection Authority to make disclosures of interests as required by clause 7 (3) of Schedule 1 to the Act.

The Regulation sets out requirements relating to the time disclosures should be made and the form of such disclosures. It also prescribes the types of interests to be disclosed, including interests in real property, sources of outside income, gifts, contributions to travel, interests and positions in corporations, positions in associations, debts, and dispositions of property. Finally, the Regulation includes requirements for keeping a Register of Disclosures by members of the Board of Environment Protection Authority and for inspection of the Register.

This Regulation is made under the *Protection of the Environment Administration Act 1991* including clause 7 (3) of Schedule 1 and section 39 (the general regulation-making power).

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Explanatory note

This Regulation comprises or relates to matters set out in Schedule 3 to the *Subordinate Legislation Act 1989*, namely, matters that are not likely to impose an appreciable burden, cost or disadvantage on any sector of the public.

This Regulation is made in connection with the staged repeal of subordinate legislation under the *Subordinate Legislation Act 1989*.

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Clause 1

Preliminary Part 1

## Protection of the Environment Administration Regulation 2002

## Part 1 Preliminary

## 1 Name of Regulation

This Regulation is the *Protection of the Environment Administration Regulation* 2002.

#### 2 Commencement

This Regulation commences on 1 September 2002.

**Note.** This Regulation replaces the Protection of the *Environment Administration* (*Disclosure by Board Members*) Regulation 1997 which is repealed on 1 September 2002 under section 10 (2) of the *Subordinate Legislation Act 1989*.

## 3 Definition

In this Regulation:

the Act means the Protection of the Environment Administration Act 1991.

#### 4 Notes

The notes in the text of this Regulation do not form part of this Regulation.

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Part 2 Disclosures by Board members

Division 1 Preliminary

## Part 2 Disclosures by Board members

## Division 1 Preliminary

#### 5 Definitions

(1) In this Part:

address means:

- (a) in relation to an individual, the last residential or business address of the individual known to the member disclosing the address, and
- (b) in relation to a corporation, the address of the registered office of the corporation in New South Wales or, if there is no such office, the address of the principal office of the corporation in the place in which it is incorporated, and
- (c) in relation to any real property, the postal address of the property or the particulars of title of the property.

approved means approved by the Minister.

*debt* means a debt arising from a loan of money or from the supply of goods or services.

*disposition of property* means any conveyance, transfer, assignment, settlement, delivery, payment or other alienation of property and includes the following:

- (a) the allotment of shares in a company,
- (b) the creation of a trust in respect of property,
- (c) the grant or creation of any lease, mortgage, charge, easement, licence, power, partnership or interest in respect of property,
- (d) the release, discharge, surrender, forfeiture or abandonment (at law or in equity) of any debt, contract, chose in action or any interest in respect of property,
- (e) the exercise by a person of a general power of appointment over property in favour of any other person,

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(f) any transaction entered into by any person with the intention of diminishing, directly or indirectly, the value of his or her own property and increasing the value of the property of any other person.

*environmental association* means a body or association, whether or not incorporated, having as one of its objects or activities environment protection within the meaning of the Act.

gift means any transfer of property made otherwise than by will without consideration in money or money's worth passing from the receiver to the giver, or with some such (not fully adequate) consideration so passing, but does not include any financial or other contribution to travel.

#### interest means:

- (a) in relation to any property, any estate, interest, right or power, whether at law or in equity, in or over the property, and
- (b) in relation to any corporation, a relevant interest in securities that are shares of the corporation within the meaning of the *Corporations Act 2001* of the Commonwealth.

member means a member of the Board.

occupation includes trade, profession and vocation.

ordinary return means the return referred to in clause 9.

ordinary return period means the period referred to in clause 10.

outside income of a member means the member's assessable income within the meaning of the Income Tax Assessment Act 1997 of the Commonwealth excluding remuneration payable to the member under the Statutory and Other Offices Remuneration Act 1975 in his or her capacity as a member.

*primary return* means the return referred to in clause 7.

primary return date means the date referred to in clause 8.

*professional or business association* means a body or organisation, whether or not incorporated, having as one of its objects or activities the promotion of the economic interests of its members in any occupation.

*property* includes money.

*public company* means a listed company within the meaning of section 9 of the *Corporations Act 2001* of the Commonwealth.

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Part 2 Disclosures by Board members

Division 1 Preliminary

**re-appointed member** means a member who, immediately on completion of a term of office, is re-appointed for another term.

register means the register referred to in clause 22.

relative, in relation to a member, means any of the following:

- (a) the parent, grandparent, brother, sister, uncle, aunt, nephew, niece, lineal descendant or adopted child of the member or of the member's spouse,
- (b) the spouse (including a de facto heterosexual or homosexual domestic partner) of the member or of any other person referred to in paragraph (a).

return means a primary return or an ordinary return.

*special disclosure* means a disclosure made under clause 7 (1) or (4) of Schedule 1 to the Act.

travel includes accommodation incidental to a journey.

- (2) A reference in this Part to a disclosure concerning any real property, outside income, corporation or other thing includes a reference to a disclosure concerning any real property situated, outside income derived, corporation incorporated, or other thing arising or received, outside New South Wales.
- (3) For the purposes of this Part, gifts or contributions to travel given, loans made, or goods or services supplied, to a member by 2 or more corporations that are related to each other within the meaning of section 50 of the *Corporations Act 2001* of the Commonwealth are taken to have been given, made or supplied by a single corporation.
- (4) A reference in this Part to the lodgment of a return with the Board is a reference to the tabling at a meeting of the Board of a return completed in accordance with directions set out in the form containing disclosures in accordance with this Part.

#### 6 Contravention of Part

A contravention of this Part by a member is not an offence. However, a contravention by an appointed member, within the meaning of Schedule 1 to the Act, constitutes grounds for removal of the member under clause 6 (3) of that Schedule.

Protection of the Environment Administration Regulation 2002 Clause 7

Disclosures by Board members Part 2
Returns and special disclosures Division 2

## Division 2 Returns and special disclosures

#### 7 Primary returns

- (1) A person who becomes a member must lodge a primary return with the Board within 3 months after the person becomes a member.
- (2) A primary return is to be in an approved form.

## 8 Primary return date

For the purposes of this Part, the *primary return date* is, in relation to a member other than a re-appointed member, the date of the member's appointment.

#### 9 Ordinary returns

- (1) A member must, before 1 October each year, lodge with the Board an ordinary return.
- (2) Despite subclause (1), a member in relation to whom the primary return date is after 30 April in any year must lodge his or her first ordinary return with the Board before 1 October in the following year.
- (3) An ordinary return is to be in an approved form.

#### 10 Ordinary return period

For the purposes of this Part, the *ordinary return period* in relation to which an ordinary return is to be lodged by a member in a particular year is:

- (a) if the last return lodged by a member was an ordinary return—one year ending on 30 June in that year, or
- (b) if the last return was a primary return—the period beginning on the first day after the primary return date in relation to the member and ending on 30 June in that year.

#### 11 Nil returns

A member must comply with this Division in relation to returns even if no disclosures are included in a return.

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Part 2 Disclosures by Board members
Division 2 Returns and special disclosures

#### 12 Special disclosures

A member who makes a special disclosure (that is, a disclosure under clause 7 (1) or (4) of Schedule 1 to the Act) must do so in writing in an approved form that is to be tabled at a meeting of the Board and is to be recorded in the register as soon as possible.

#### Division 3 Matters to be disclosed

## 13 Real property

- (1) A member must disclose:
  - in a primary return—the address of each parcel of real property in which the member had an interest on the primary return date, and
  - (b) in an ordinary return—the address of each parcel of real property in which the member had an interest at any time during the ordinary return period, and
  - (c) in both returns—the nature of the interest in each parcel.
- (2) An interest referred to in this clause need not be disclosed by a member if the member had the interest only in his or her capacity:
  - (a) as the executor or administrator of an estate, and the member was not a beneficiary of the estate, or
  - (b) as a trustee, and the member acquired the interest otherwise than in the course of his or her duties as a member.

## 14 Sources of outside income

- (1) A member must disclose:
  - (a) in a primary return—each source of outside income that the member reasonably expects to receive in the period commencing on the first day after the primary return date and ending on 30 June in the year in which the first ordinary return must be lodged by the member with the Board, and
  - (b) in an ordinary return—each source of outside income received by the member during the ordinary return period.

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Disclosures by Board members Matters to be disclosed Part 2 Division 3

- (2) A reference in this clause to each source of outside income received, or reasonably expected to be received, by a member is a reference to:
  - (a) in relation to income from an occupation of the member:
    - (i) a description of the occupation, and
    - (ii) if the member is employed—the name and address of the member's employer, and
    - (iii) if the member is the holder of an office—a description of the office, and
    - (iv) if the member is in partnership—the name (if any) under which the partnership is conducted, and
  - (b) in relation to income from a trust—the name and address of the settlor and the trustee, and
  - (c) in relation to any other outside income—a description sufficient to identify the person from whom, or the circumstances in which, the income was, or is reasonably expected to be, received.
- (3) The source of any outside income referred to in this clause need not be disclosed if the amount received, or reasonably expected to be received, by the member from that source did not, or will not, exceed \$500.

#### 15 Gifts

- (1) A member must disclose in an ordinary return the description of each gift received by the member during the ordinary return period and the name and address of the donor of each gift.
- (2) A gift referred to in this clause need not be disclosed:
  - (a) if the amount of the gift did not exceed \$500, unless the gift was one of 2 or more such gifts made by one person during the period and the amount of the gifts exceeded, in the aggregate, \$500, or
  - (b) if the donor was a relative of the member.
- (3) In this clause, the amount of a gift comprising property other than money is taken to be an amount equal to the value of the property.

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Part 2 Disclosures by Board members

Division 3 Matters to be disclosed

#### 16 Contributions to travel

(1) A member must disclose in an ordinary return:

- (a) the name and address of each person who made any financial or other contribution to any travel undertaken by the member during the ordinary return period, and
- (b) the dates on which the travel was undertaken, and
- (c) the names of the States, Territories and overseas countries in which the travel was undertaken.
- (2) A financial or other contribution referred to in this clause need not be disclosed:
  - (a) if the contribution was made from public funds (including travel on free passes issued under any Act and travel in government vehicles), or
  - (b) if the contribution was made by a relative of the member, or
  - (c) if the contribution was made otherwise than in the course of his or her duties as a member, or
  - (d) if the amount of the contribution did not exceed \$250, unless the contribution was one of 2 or more such contributions made by one person during the period and the amount of the contributions exceeded, in the aggregate, \$250.
- (3) In this clause, the amount of a contribution (other than a financial contribution) is taken to be an amount equal to the value of the contribution.

## 17 Interests and positions in corporations

- (1) A member must disclose:
  - (a) in a primary return—the name and address of each corporation in which he or she had an interest or held any position (whether or not remunerated) on the primary return date, and
  - (b) in an ordinary return—the name and address of each corporation in which he or she had an interest or held any position (whether or not remunerated) at any time during the ordinary return period, and
  - (c) in both returns:
    - (i) the nature of the interest, or a description of the position held, in each corporation, and

Division 3

- (ii) except in the case of a public company, a description of the principal objects of each corporation.
- (2) An interest or position referred to in this clause need not be disclosed if the corporation is formed for the purpose of providing recreation or amusement or promoting art, science, religion or charity or any other community purpose (except as otherwise required by this Part).

#### 18 Positions in associations

Matters to be disclosed

A member must disclose:

- (a) in a primary return—the name of each professional, business or environmental association in which he or she held any position (including any honorary position) on the primary return date, and
- (b) in an ordinary return—the name of each professional, business or environmental association in which he or she held any position (including any honorary position) at any time during the ordinary return period, and
- (c) in both returns, a description of each position held.

#### 19 Debts

- (1) A member must disclose:
  - in a primary return—the name and address of each person to whom the member was liable to pay any debt on the primary return date, and
  - (b) in an ordinary return—the name and address of each person to whom the member was liable to pay any debt at any time during the ordinary return period.
- (2) The liability referred to in this clause must be disclosed whether or not the amount, or any part of the amount, was due and payable on that date or at any time during that period.
- (3) The liability referred to in this clause need not be disclosed:
  - (a) if the amount to be paid did not exceed \$500, unless the debt was one of 2 or more such debts that the member was liable to pay to one person and the amounts to be paid exceeded, in the aggregate, \$500, or
  - (b) if the member was liable to pay the debt to a relative, or

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Part 2 Disclosures by Board members
Division 3 Matters to be disclosed

- (c) if the debt arose from a loan of money, and the member was liable to pay the debt to an authorised deposit-taking institution or other person whose ordinary business includes the lending of money and the loan was made in the ordinary course of business of the lender, or
- (d) if the debt arose from the supply of goods or services, and the goods or services were supplied:
  - (i) in the period of 12 months immediately preceding the primary date, or
  - (ii) during the ordinary return period, or
  - (iii) in the ordinary course of any occupation of the member that is not related to his or her duties as a member.

#### 20 Dispositions of property

- (1) A member must disclose in an ordinary return particulars of each disposition of real property effected by the member, at any time during the ordinary return period, as a result of which the member retained, either wholly or in part, the use and benefit of the property or the right to re-acquire it at a later time.
- (2) A member must disclose in an ordinary return particulars of each disposition of property (whether real or personal) effected by any other person, at any time during the ordinary return period, under arrangements made by the member as a result of which the member obtained, either wholly or in part, the use and benefit of the property.

#### 21 Discretionary disclosures

A member may, at his or her discretion, disclose in any return any direct or indirect benefits, advantages or liabilities, whether or not pecuniary:

- (a) that are not required to be disclosed by any other provision of this Division, and
- (b) that the member considers might appear to raise a conflict between the member's other interests and his or her public duty as a member, or that the member otherwise desires to disclose.

Clause 22

Disclosures by Board members Register of disclosures Part 2 Division 4

## Division 4 Register of disclosures

## 22 Register

- (1) The Board is to compile and maintain a register called the *Register of Disclosures by Members of the Board of the Environment Protection Authority* containing disclosures by members in accordance with the Act and this Part.
- (2) The register constitutes the book required to be kept under clause 7 (5) of Schedule 1 to the Act.

## 23 Form of register

- (1) The register is to consist of the returns lodged, and any special disclosures made, by members within the previous 8 years, or within such longer period as may be required to include the primary returns of all current members.
- (2) The register is to be divided into the following parts:
  - (a) a part for primary returns,
  - (b) a part for the ordinary returns lodged in respect of each ordinary return period,
  - (c) a part for special disclosures.
- (3) The returns filed in any part of the register are to be filed in alphabetical order according to the surnames of the members concerned.

#### 24 Inspection of register

- (1) The register is to be open for public inspection at the head office of the Authority at all reasonable hours on payment of the fee (if any) determined by the Board in accordance with clause 7 (5) of Schedule 1 to the Act.
- (2) The register is to be open to inspection by members at the head office of the Authority at any time the register is open for public inspection and at any other reasonable time by arrangement with the Director-General.

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Part 3 Miscellaneous

## Part 3 Miscellaneous

## 25 Savings

Any act, matter or thing that, immediately before the repeal of the *Protection of the Environment Administration (Disclosure by Board Members) Regulation 1997*, had effect under that Regulation continues to have effect under this Regulation.