FRUIT-GROWING RECONSTRUCTION AGREEMENT ACT.

New South Wales



ANNO VICESIMO SECUNDO

ELIZABETHÆ II REGINÆ

Act No. 51, 1973.

An Act to approve and ratify an Agreement between the Commonwealth and the State of New South Wales in relation to the Fruit-growing Reconstruction Scheme; to validate certain matters; and for purposes connected therewith. [Assented to, 28th September, 1973.]

BE

BE it enacted by the Queen's Most Excellent Majesty, by No. 51, 1973 and with the advice and control of the second control of the se and with the advice and consent of the Legislative Council and Legislative Assembly of New South Wales in Parliament assembled, and by the authority of the same, as follows: --

- 1. This Act may be cited as the "Fruit-growing Short title. Reconstruction Agreement Act, 1973".
- 2. (1) In this Act, "the Agreement" means the Interpreta-Agreement, a copy of which is set out in the Schedule.
- (2) For the purposes of this Act and the Agreement, the Authority is the State of New South Wales or an instrumentality designated by the Minister to be the Authority for the purposes of this Act and the Agreement.
- 3. (1) The Agreement is hereby approved, ratified and Ratification confirmed and may be carried into effect notwithstanding the Agreement. provisions of any other Act.
- (2) All acts, matters and things for or with respect to which provision is made in the Agreement, or which by the Agreement are agreed, directed, authorised or permitted to be made, done or executed by or on behalf of the Minister, the Treasurer, the Auditor-General or the Authority are hereby sanctioned, authorised and confirmed.
 - 4. Any act, matter or thing—

Validation.

- (a) which by the Agreement is agreed, directed, authorised or permitted to be made, done or executed;
- (b) which was made, done or executed before the commencement of this Act; and
- (c) which would have been lawful if this Act had been in force at the time the act, matter or thing was made, done or executed,

is hereby validated.

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Financial arrangements.

- 5. (1) Such of the moneys received by the State of New South Wales from the Treasurer of the Commonwealth under the Agreement as may be required for advances or other expenditure incurred or to be incurred under the Agreement by the Authority shall be made available to the Rural Bank of New South Wales.
- (2) Notwithstanding anything in Part VIB of the Government Savings Bank Act, 1906—
 - (a) the Rural Bank of New South Wales shall keep a separate account in respect of moneys made available to it pursuant to subsection (1);
 - (b) to the separate account shall be credited all such other amounts as the Treasurer of the State of New South Wales may determine either generally or in any particular case or class of cases, those other amounts being amounts paid or payable for the purposes of or in relation to the Agreement; and
 - (c) from the separate account shall be paid the advances and expenditure referred to in subsection (1) and all such other amounts as the Treasurer of the State of New South Wales may determine either generally or in any particular case or class of cases, those other amounts being amounts paid or payable for the purposes of or in relation to the Agreement.

Grant of assistance.

- 6. (1) The Rural Bank of New South Wales shall make any advance which the Authority may direct under the terms of the Agreement.
- (2) Any such advance shall be made in the name of the Authority out of the funds to the credit of the separate account and shall be of such amount, upon such securities and subject to such covenants, conditions and provisions, including a provision for payment of interest, as the Authority may specify in the direction.

SCHEDULE

No. 51, 1973

An Agreement made the second day of November, One thousand Sec. 2. nine hundred and seventy-two between—

THE COMMONWEALTH OF AUSTRALIA (in this Agreement called 'the Commonwealth') of the first part,

THE STATE OF NEW SOUTH WALES of the second part,

THE STATE OF VICTORIA of the third part,

THE STATE OF QUEENSLAND of the fourth part,

THE STATE OF SOUTH AUSTRALIA of the fifth part,

THE STATE OF WESTERN AUSTRALIA of the sixth part, and

THE STATE OF TASMANIA of the seventh part.

WHEREAS-

- (a) the Commonwealth and the States recognize that there is need to provide assistance to persons engaged in fruitgrowing industries throughout Australia in the interest of those industries and of Australia generally;
- (b) Ministers of the Commonwealth and of the States have agreed upon the Outline of Proposals for Fruitgrowing Reconstruction set out in the Schedule to this Agreement as constituting a Scheme under which assistance could be provided to assist in removing surplus trees;
- (c) the carrying out of the said Scheme is dependent upon financial assistance being granted by the Parliament of the Commonwealth to the States for that purpose;
- (d) the Parliament of the Commonwealth has authorized the execution of this Agreement by and on behalf of the Commonwealth and the provision of financial assistance to the States as provided in this Agreement,

Now it is Hereby Agreed as follows:-

1.—INTRODUCTORY

1.—(1.) This Agreement, as between the Commonwealth and a Operation State, shall come into force when it has been entered into by the of Commonwealth and the State and, upon coming into force, shall, if Agreement, the Commonwealth and the State so agree, be deemed to have commenced on a date prior to its execution having been authorized as aforesaid but not, in any case, earlier than the fourteenth day of July, 1972.

- (2.) Notwithstanding that all the States of New South Wales, Victoria, Queensland, South Australia, Western Australia and Tasmania are named as parties to this Agreement, this Agreement shall operate as an Agreement between the Commonwealth and each State in respect of which it has come into force as fully and effectually as if the State or States in respect of which it has come into force were the only State or States named as a party or as parties to the Agreement.
- (3.) In this Agreement, each State in respect of which the Agreement has come into force is referred to as a 'State', and the expression 'the States' means, except where the context otherwise requires, all of the States in respect of which for the time being the Agreement is in force.

Performance of Agreement.

2. The Commonwealth will provide for or secure the performance by it and its authorities of the obligations of the Commonwealth under this Agreement and each of the States will provide for or secure the performance by the State and its authorities and instrumentalities of the obligations of the State under this Agreement.

Interpretation.

- 3.—(1.) In this Agreement, unless the contrary intention appears—
 'the Authority' means in relation to a State, the authority or
 authorities of the State that has or have the administration
 of the Scheme on behalf of the State and, in a case where
 there is more than one authority, refers, where the context
 requires reference to one authority, to the relevant authority
 of the State;
 - 'the Scheme' means the scheme to be established and operated by a State in accordance with clause 4 of this Agreement; 'the Treasurer' means the Treasurer of the Commonwealth; and 'trees' means fruit trees and includes grapevines.
- (2.) References in this Agreement to a Minister of the Commonwealth or of a State shall include a reference to a Minister for the time being acting for or on behalf of the Minister referred to.

II.—ADMINISTRATION OF SCHEME

State to operate Scheme.

- 4.—(1.) Each State will, by using the financial assistance provided by the Commonwealth in accordance with this Agreement, establish and operate a scheme of financial assistance to persons engaged in fruitgrowing industries in that State.
- (2.) The Scheme shall consist of the assistance described in, and shall be established and operated in conformity and in accordance with the general principles and the provisions set out in. the Outline

of Proposals for Fruitgrowing Reconstruction contained in the No. 51, 1973 Schedule to this Agreement, as amended at any time in pursuance of clause 6 of this Agreement.

- 5. Each State will provide from its own budget the administrative Adminiscosts incurred in and in connexion with the establishment and tration costs. operation of the Scheme.
- 6.—(1.) The provisions of the Schedule to this Agreement may be Amendment amended from time to time by agreements between the Minister of Schedule. of the Commonwealth and the Minister of the States for the time being responsible for the administration of the Scheme.
- (2.) Where so agreed between the Commonwealth Minister and the Minister or Ministers of the relevant State or States, the amendments to the provisions of the Schedule to this Agreement may be made and take effect as between the Commonwealth and one or more of the States without affecting the operation of this Agreement as between the Commonwealth and a State the Minister of which has not so agreed.

III.—FINANCIAL ASSISTANCE

7. Subject to, and to the performance by the State of, the provisions Provision of this Agreement, the Commonwealth will make available to a State Financial for the purposes of the Scheme out of a sum of Four Million six Assistance. hundred thousand dollars (\$4,600,000) available to all the States, financial assistance consisting of amounts equal to amounts committed by the Authority in respect of applications by growers for assistance for removal of trees received by the Authority after the fourteenth day of July, 1972 and not later than the thirtieth day of June, 1973.

- 8. Notwithstanding anything contained in this Agreement, the Total 8. Notwithstanding anything contained in this Agreement, the Financial Commonwealth shall not be obliged to make payments of financial Assistance assistance to a State under this Agreement if the making of the pay- to States. ment would mean that payments by the Commonwealth under this Agreement would exceed in total the said sum of Four million six hundred thousand dollars (\$4,600,000).
- 9.—(1.) The Treasurer may, at such times and in such amounts Advances. as he thinks fit, make advances on account of the payments that may be made by the Commonwealth under clause 11 of this Agreement.

(2.) An amount or part of an amount advanced by the Treasurer under this clause may be deducted by the Commonwealth from an amount that subsequently becomes payable under clause 11 of this Agreement or, if no further amounts will become payable under that clause, shall be refunded by the State to the Commonwealth at the request of the Treasurer.

Use of Advances.

10. A State shall ensure that an amount or any part of an amount, advanced to the State and not refunded under the last preceding clause is not used or applied except for the establishment or operation of the Scheme.

Payments of Financial Assistance.

11. The Commonwealth shall, from time to time, at the request of a State and subject to the provisions of this Agreement make payments to the State of the financial assistance to be provided to the State under this Agreement in amounts equal to the expenditure incurred by the State (other than administrative expenses) in the establishment and operation of the Scheme.

Supporting Financial Evidence.

- 12.—(1.) A State shall furnish to the Treasurer such documents and other evidence to justify the making of an advance under clause 9 of this Agreement or in support of a request by the State for a payment to it by the Commonwealth under the last preceding clause as the Treasurer may from time to time reasonably request, whether the request by the Treasurer is made before or after the Commonwealth has made the advance or a payment pursuant to the request by the State.
- (2.) Any statement of expenditure by a State furnished to the Treasurer in connexion with a request by the State for a payment under clause 11 of this Agreement shall be certified by the Auditor-General of the State as to its correctness in accordance with the books and documents of the Authority.

Repayments by States.

13. A State shall repay to the Commonwealth amounts equal to any amounts received by the State by way of interest on, or in repayment of, loans made under the Scheme.

Audit.

- 14.—(1.) The accounts, books, vouchers, documents and other records of a State relating to the operation of the Scheme shall be subject to audit by the Auditor-General of the State.
- (2.) A report on the audits of the operation of the Scheme shall be furnished by the Auditor-General of the State to the Treasurer as soon as possible after the completion of the audits.

IV.--GENERAL

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15.—(1.) The provision of assistance under the Scheme will not preclude the person who receives the assistance from also receiving Rural assistance under the Rural Reconstruction Scheme to the extent the tion person is eligible for that assistance.

Reconstruc-Agreement.

- (2.) Where a person has applied for assistance under both Schemes, the provisions of the Rural Reconstruction Scheme will not operate to prevent the Authority negotiating with the applicant and the creditors of the applicant to take over the property, remove all the trees and dispose of the land, whether under the farm build-up provisions of that Scheme or otherwise, and in that event-
 - (a) the net amount that may be brought to account as expenditure for the purposes of clause 15 of the Rural Reconstruction Agreement will not exceed-
 - (i) the amount of finance provided under that Scheme to an incoming purchaser of the cleared land; or
 - (ii) the amount by which the sum of the costs of clearing and the purchase price paid to the out-going farmer exceeds the sum of the tree removal assistance and the incoming purchaser's cash deposit,

whichever is the lesser amount; and

- (b) the amount of the tree removal assistance may be less than but will not be greater than the amount that would have been provided if the farmer were responsible for removing the trees.
- (3.) In this clause "the Rural Reconstruction Agreement" means the Agreement entered into by the Commonwealth in pursuance of the States Grants (Rural Reconstruction) Act 1971 and references to "the Rural Reconstruction Scheme" refer to the scheme of financial assistance being operated by the relevant State in accordance with that Agreement.
- 16.—(1.) The operation of the Scheme in relation to all of the Review. States will be reviewed from time to time as appropriate by the Commonwealth and the States in the light of experience in its administration.
- (2.) A review under sub-clause (1.) of this clause shall be carried out early in February, 1973.
- 17. The State Authorities will supply to the Commonwealth from Supply of time to time such information regarding the operation of the Scheme Informaas may be reasonably requested by the Commonwealth, and will tion. participate in periodic reviews of the effectiveness of the Scheme.

THE SCHEDULE

FRUITGROWING RECONSTRUCTION—OUTLINE OF PROPOSALS

PART I—ELIGIBILITY FOR ASSISTANCE

- 1.1 A fruitgrowing industry will qualify for financial assistance under the Scheme—
 - (a) if there is generally accepted to be a period of at least five years between planting of its trees and the trees reaching the stage of full bearing;
 - (b) if its trees are generally accepted as having a commercial bearing life of at least ten years after the commencement of full bearing; and
 - (c) if the Commonwealth and the States agree that there is a chronic over-supply of the commodity produced from its trees.

and shall be so qualified during such time as the Commonwealth and the State are agreed that sub-paragraph (c) continues to apply.

- 1.2 The canning peach and canning pear and fresh apple and fresh pear industries shall be regarded as having qualified for financial assistance as from the commencement of the Scheme.
- 1.3 A grower will be eligible to apply for assistance under the Scheme if the Authority is satisfied that the number of trees which the grower has, of the kind that qualifies for assistance, constitutes a commercial operation and either—
 - (a) the grower is predominantly a horticulturist who is in severe financial difficulties and intends to clear-fell his orchard and leave the fruitgrowing industry; or
 - (b) the grower does not have adequate resources to withstand the short term effects on his economic viability of removing the trees without assistance, the surplus of the horticultural commodity concerned is threatening the long term viability of his property, and in the opinion of the Authority the enterprise has sound prospects of long term commercial viability after removal of the surplus trees and taking into account other potential use of the land.
- 1.4 Companies will not be eligible for assistance unless the Authority, having considered the shareholdings and being satisfied that the shareholders are bona fide primary producers

relying

relying primarily on the income from the company for their No. 51, 1973 livelihood and that the shareholders are in the financial position described in sub-paragraph (a) or (b) of the last preceding paragraph, considers it appropriate to provide assistance.

1.5 Whether an eligible grower is to receive assistance under the Scheme will be determined by the Authority upon consideration of the relevant application and following an inspection of the property to ensure that the grower is eligible and to assess the level of assistance that may be determined, but the Authority shall not be required to provide assistance in any case.

PART II—ASSISTANCE

- 2.1 The actual rate of assistance provided in each case will be determined, relative to the maximum rate, by the Authority, taking into account yield of the trees per acre, age, condition and variety, market access and other circumstances of the individual case deemed relevant by the Authority, including whether it is necessary for a composition of creditors to be arranged and for the rural reconstruction authority to take over the property.
- 2.2 The maximum rate of assistance will be \$500 per acre for canning peaches and canning pears and \$350 per acre for fresh apples and fresh pears.
- 2.3 The Authority will administer the Scheme so that the average rate of assistance does not exceed \$350 per acre for canning peaches and canning pears and \$200 per acre for fresh apples and fresh pears, respectively.
- 2.4 Maximum rates of assistance and maxima for average rates of assistance will be agreed between the Commonwealth and the States in respect of any other products to which assistance under the Scheme is accorded.
- Financial assistance shall be allocated among qualifying fruitgrowing industries as from time to time agreed between the States and the Commonwealth, but the initial objective is that \$2.3 million will be applied for the removal of canning peach and canning pear trees and \$2.3 million for the removal of fresh apple and fresh pear trees. This allocation will be reviewed in the event that the Scheme is extended to other fruitgrowing industries.

PART

PART III—CONDITIONS

- 3.1 A grower will be entitled to receive assistance payments only if the relevant trees are removed before a date specified by the Authority when approving the application. In any case, no assistance will be paid in respect of trees removed after 31 October 1973.
- 3.2 It will be a condition of any assistance granted under the Scheme that the recipient undertakes not to plant within five years from receipt of the assistance any trees which may be specified by the Authority during that period, other than replacement trees as provided for under the next succeeding paragraph.
- 3.3 A grower who has been assisted under the Scheme to remove part of an orchard will not be in breach of the undertaking referred to in the last preceding paragraph by reason only of having planted trees in replacement of trees removed without assistance after the grower has been assisted, provided the number of specified trees the grower has at any one time does not exceed the number of specified trees the grower has immediately after the completion of the removal of trees with assistance under the Scheme.
- 3.4 The Commonwealth and the States will agree on which trees will be specified from time to time for the purposes of paragraph 3.2 above.
- 3.5 Assistance under the Scheme will be provided in the form of a loan bearing interest at such a rate as the Authority may determine, but the interest shall not be payable so long as the recipient observes the undertaking referred to in paragraph 3.2 above.
- 3.6 In the event that the recipient of the assistance breaches the undertaking referred to in paragraph 3.2 above the loan made to him and all interest that has accrued thereon become payable in full immediately.
- 3.7 Where the recipient observes the undertaking referred to in paragraph 3.2 above for the full period of five years the loan is not repayable and all interest will be rebated.
- 3.8 The Authority shall ensure that an encumbrance is taken over the title to the land in respect of which assistance is provided under the Scheme to secure the observance of the undertaking referred to in paragraph 3.2 above and payment in the event of breach of the undertaking as referred to in paragraph 3.6 above.

3.9 The Authority will use its best endeavours to secure repay- No. 51, 1973 ment of the loan and payment of interest in accordance with paragraph 3.6 above by enforcement of the obligation of the recipient of the assistance or by exercise of its rights under the security, or both, as appropriate.

- 3.10 A transfer of the property in respect of which assistance has been provided will not be permitted until the recipient is not liable for the repayment of the loan and payment of interest except with the consent of the Authority, which will upon transfer, or upon succession on the death of the recipient, have the right to review its arrangements in respect of the property.
- 3.11 The Authority may attach such additional conditions to the provision of assistance as it sees fit.

In WITNESS WHEREOF this agreement has been executed by the parties as at the day and year first above-mentioned.

SIGNED for and on behalf of THE COMMONWEALTH OF AUSTRALIA by the Right Honourable WILLIAM McMahon, the Prime Minister of the Commonwealth, in the presence of—

n, |

WILLIAM MCMAHON.

Ian Grigg.

SIGNED for and on behalf of THE STATE OF NEW SOUTH WALES by the Honourable SIR ROBERT WILLIAM ASKIN, the Premier of the State, in the presence of—

R. W. Askin.

G. M. GRAY.

SIGNED for and on behalf of THE STATE OF VICTORIA by the Honourable RUPERT JAMES HAMER, the Premier of the State, in the presence of—

R. J. HAMER.

PETER STIRLING.

SIGNED for and on behalf of THE STATE OF QUEENSLAND by the Honourable JOHANNES BJELKE PETERSEN, the Premier of the State, in the presence of—

J. BJELKE-PETERSEN.

KEITH SPANN.

SIGNED

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No. 51, 1973 SIGNED for and on behalf of THE

STATE OF SOUTH AUSTRALIA by
the Honourable Donald Allen
DUNSTAN, the Premier of the
State, in the presence of—

J. S. WHITE.

D. A. DUNSTAN.

SIGNED for and on behalf of THE STATE OF WESTERN AUSTRALIA by the Honourable JOHN TREZISE TONKIN, the Premier of the State, in the presence of—

W. S. LONNIE.

JOHN T. TONKIN.

SIGNED for and on behalf of THE STATE OF TASMANIA by the Honourable ERIC ELLIOTT REECE, the Premier of the State, in the presence of—

C. W. HALLAM.

ERIC REECE.